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GOVERNOR'S MESSAGE

MR. PRESIDENT
MR. SPEAKER
MEMBERS OF THE ONE HUNDRED AND TWENTY-FIRST
GENERAL ASSEMBLY OF THE STATE OF DELAWARE:

PROGRESS FOR PEOPLE

Initial Accomplishments

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A LITTLE OVER A YEAR AGO WE EMBARKED UPON A JOINT VENTURE. AT THAT TIME THE STATE OF DELAWARE WAS FACED WITH MANY SERIOUS PROBLEMS, BORDERING ON THE NATURE OF EMERGENCIES, WHICH REQUIRED PROMPT AND DECISIVE ACTION. AS YOUR CHIEF EXECUTIVE, IT WAS MY RESPONSIBILITY TO CHART A COURSE TO SOLVE THESE SERIOUS PROBLEMS SO THAT ALL THE RESOURCES OF OUR STATE GOVERNMENT COULD ONCE AGAIN BE DIRECTED TOWARD OUR GOAL OF "PROGRESS FOR PEOPLE" IN THE STATE OF DELAWARE.

WE WERE SUCCESSFUL IN MEETING AND SOLVING MANY OF THESE PRESSING NEEDS. THIS SUCCESS IS A TRIBUTE TO EVERY MEMBER OF THIS GENERAL ASSEMBLY, AND IS A GLOWING PUBLIC TESTIMENT TO DELIBERATIVE DEMOCRATIC PROCESS, SUPPORTED BY WIDE PUBLIC PARTICIPATION. WITHOUT THE FINE SPIRIT OF COOPERATION WHICH PREVAILED BETWEEN THE LEGISLATIVE AND EXECUTIVE BRANCHES, DELAWARE WOULD TODAY STILL BE OPERATING IN A STATE OF CRISIS. INSTEAD, WE ARE IN THE MIDST OF A DYNAMIC PROGRAM OF PROGRESS FOR THE CITIZENS OF OUR STATE.

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A YEAR AGO WE SUFFERED THROUGH AN UNUSUALLY SEVERE WINTER. UNEMPLOYMENT HAD REACHED A CRITICAL STAGE, AND THE RESOURCES OF OUR WELFARE AGENCIES WERE STRAINED TO THE BREAKING POINT. OUR HIGHWAY CONSTRUCTION PROGRAM HAD BEEN STALLED AND WE WERE IN GRAVE DANGER OF LOSING 12 TO 15 MILLIONS OF DOLLARS OF FEDERAL SUPPORT. WE HAD INHERITED A REVENUE DEFICIT WHICH OUR OUTGOING GOVERNOR, IN HIS MESSAGE DATED DECEMBER 30, 1960, ESTIMATED TO BE 3 1/2 MILLION DOLLARS FOR JUNE 30, 1961, AND WORSE, FOR THE FISCAL YEAR ENDING JUNE 30, 1963, HE ESTIMATED THIS DEFICIT WOULD RISE TO ALMOST 6 3/4 MILLION DOLLARS.

TOGETHER, WE FACED THIS BLEAK SITUATION THAT WAS NOT OF OUR MAKING. TOGETHER, WE TOOK POSITIVE ACTION TO REMEDY IT. AN ACT TO PROVIDE FOR THE DISTRIBUTION OF FEDERAL SURPLUS FOOD TO THE NEEDY WAS INTRODUCED ON FEBRUARY 15, APPROVED ON FEBRUARY 23, AND THE SURPLUS FOOD DISTRIBUTION TO OVER 21,000 NEEDY DELAWAREANS ACTUALLY STARTED ON FEBRUARY 28. AN ACT TO PROVIDE TEMPORARY EXTENSION OF UNEMPLOYMENT COMPENSATION BENEFITS FOR THE THOUSANDS OF DELAWAREANS THEN OUT OF WORK WAS INTRODUCED ON FEBRUARY 15 AND APPROVED ON FEBRUARY 23, MONTHS BEFORE THE FEDERAL GOVERNMENT ACTED ON THIS EMERGENCY.

THE STALLED HIGHWAY CONSTRUCTION PROGRAM WAS OF GRAVE CONCERN. IT WAS A SERIOUS BLOW TO OUR ECONOMY -- WORKERS AND BUSINESSMEN ALIKE. IT WAS JEOPARDIZING OUR GRANTS FROM THE

FEDERAL GOVERNMENT; AND IT WAS DISHEARTENING TO OUR CITIZENS WHO HAD TO CONTINUE TO USE ROADS WHOSE RECONSTRUCTION WAS LONG OVERDUE.

NO ONE IS COMPLETELY SATISFIED WITH A COMPROMISE BY ITS VERY NATURE, BUT OUR DEMOCRATIC PROCESS IS FOUNDED ON THIS APPROACH. WORKING TOGETHER WE WERE SUCCESSFUL IN CLEARING THE WAY AND EMBARKING ON A 70 MILLION DOLLAR HIGHWAY CONSTRUCTION PROGRAM, WITH 44 MILLION DOLLARS OF THIS BEING PROVIDED BY FEDERAL FUNDS.

IN SPITE OF THE 3 1/2 MILLION DOLLAR DEFICIT FOR 1961 ESTIMATED BY OUR FORMER GOVERNOR, PLUS THE 1 1/2 MILLION DOLLARS IT BECAME NECESSARY TO APPROPRIATE TO OUR PUBLIC SCHOOLS, WELFARE AND CORRECTIONAL AGENCIES LATE LAST WINTER, WE ENDED UP ON JUNE 30, 1961 WITH A DEFICIT, NOT OF 5 MILLIONS, BUT OF 2 1/2 MILLION DOLLARS. THIS WAS ACCOMPLISHED WITHOUT RAISING TAXES FOR THAT PERIOD.

THERE HAS BEEN SOME CRITICISM ABOUT A STATEMENT WHICH I MADE DURING THE SUMMER AND FALL OF 1960 TO THE EFFECT THAT I DID NOT BELIEVE IT WOULD BE NECESSARY TO RAISE TAXES IN DELAWARE. AT THE TIME I MADE THIS STATEMENT, I WAS RELYING UPON THE FORECASTS OF PRESIDENT EISENHOWER'S ADMINISTRATION THAT THE NATIONAL REPUBLICAN ADMINISTRATION WOULD HAVE A 4 1/2 BILLION DOLLAR SURPLUS FOR THE FISCAL YEAR ENDING JUNE 30, 1961. THIS 4 1/2 BILLION DOLLAR SURPLUS TURNED INTO A 3.9 BILLION DOLLAR DEFICIT, OR AN 8.4 BILLION DOLLAR DROP IN OUR ECONOMY. IMMEDIATELY

AFTER THE 1960 ELECTION, WE ALL REALIZED THAT WE WERE IN THE MIDST OF A SERIOUS RECESSION, AND DELAWARE, BECAUSE OF THIS RECESSION, AS WELL AS THE REST OF THE NATION, SUFFERED FOR LACK OF REVENUE. THE PRE-ELECTION PROSPERITY FORECASTS BY THE NATIONAL REPUBLICAN ADMINISTRATION JUST DID NOT HOLD UP, AND I FREELY ADMIT THAT LIKE MILLIONS OF OTHER AMERICANS, I, TOO, WAS MISLED AS TO THE CONDITION OF OUR EXPECTED PROSPEROUS ECONOMY.

TOGETHER, WE WERE SUCCESSFUL IN RAISING THE NECESSARY REVENUE FOR THE CURRENT FISCAL YEAR, NOT ONLY TO FINALLY PAY OFF THE 2 1/2 MILLION DOLLAR DEBT THAT HAS PLAGUED US FOR SO MANY YEARS, AND TO MEET THE INCREASES IN DEBT SERVICE AND RAPIDLY GROWING SCHOOL COSTS, BUT ALSO TO PROVIDE MANY OF THE FIRST STEPS IN OUR PROGRAM OF "PROGRESS FOR PEOPLE."

INCREASED FUNDS WERE MADE AVAILABLE FOR HIGHER EDUCATION, REHABILITATION, DEAF AND HOMEBOUND CHILDREN, MENTAL HEALTH, CORRECTIONAL SERVICES, HEALTH AND WELFARE, CONSUMER PROTECTION, REVENUE COLLECTION, AND SUBSTANTIALLY INCREASED STATE POLICE PROTECTION.

IN REFLECTING ON THE COMPLEX AND SERIOUS PROBLEMS CONFRONTING US ONLY A YEAR AGO, AND ON THE TIME AND ENERGY REQUIRED TO SOLVE THEM, IT IS REMARKABLE THAT SO MUCH PROGRESS WAS MADE ON SO MANY OTHER FRONTS TO BETTER SERVE SO MANY OF OUR PEOPLE.

IN THE ADMINISTRATION OF JUSTICE, YOU COMPLETED THE NECESSARY CONSTITUTIONAL ACTION TO INCREASE THE NUMBER OF SUPERIOR COURT JUDGES AND VICE-CHANCELLORS. IN ADDITION, WE HAVE PROVIDED FOR A SECOND JUDGE FOR THE FAMILY COURT OF KENT AND SUSSEX COUNTIES, PUT THE COURT OF COMMON PLEAS OF KENT COUNTY ON A FULL-TIME BASIS, AND ASSIGNED ADDITIONAL DUTIES TO THIS COURT.

FOR YEARS WE HAVE REALIZED THAT THE BONDS ON THE DELAWARE MEMORIAL BRIDGE WOULD BE PAID OFF, MAKING IT TOLL FREE. IN THIS EVENT THE STATE OF DELAWARE WOULD BE SADDLED WITH ITS HIGH MAINTENANCE COSTS. THE PASSAGE OF THE DELAWARE - NEW JERSEY RIVER CROSSINGS COMPACT VIRTUALLY GUARANTEES THAT THIS MAINTENANCE WILL NOT FALL ON THE STATE OF DELAWARE, AND IT OPENS UP A WHOLE NEW FIELD FOR THE FINANCING AND CONSTRUCTION OF ADDITIONAL DELAWARE RIVER APPROACHES AND CROSSINGS FROM CLAYMONT TO LEWES.

THE COMBINATION OF THE RAPID GROWTH OF RESIDENTIAL AND COMMERCIAL DEVELOPMENTS ALONG THE HIGHWAYS OF NEW CASTLE COUNTY AND THE INCREASING VOLUME OF INTERSTATE TRAFFIC ON THESE HIGHWAYS HAS PRODUCED A SITUATION OF FRUSTRATION AND DANGER FOR MOTORIST AND PEDESTRIAN ALIKE. THE CREATION OF THE NEW TOLL ROAD AUTHORITY TO LINK THE MARYLAND TOLL ROAD FROM BALTIMORE DIRECTLY WITH THE DELAWARE MEMORIAL BRIDGE WAS A POSITIVE STEP IN DELAWARE PLANNING. PLANS FOR THIS IMPORTANT ARTERY ARE ALMOST COMPLETE. IT IS EXPECTED THAT

FINANCING WILL BE COMPLETED THIS MONTH AND THAT THIS SPLENDID MODERN ARTERIAL FACILITY WILL BE COMPLETED EARLY IN 1964.

WE RECOGNIZED THAT IN THE LONG VIEW, PHYSICAL PLANNING SHOULD NOT BE CONDUCTED ON THE BASIS OF INDIVIDUAL EMERGENCIES. LEGISLATION TO ESTABLISH A STATE PLANNING OFFICE WAS PROMPTLY ENACTED AND LATER THE NECESSARY FUNDS FOR THIS OFFICE WERE PROVIDED.

WITH THE SAME ALERTNESS TO THE NEED FOR LONG-RANGE PLANNING, THE HISTORIC DELAWARE RIVER BASIN COMPACT WITH NEW JERSEY, NEW YORK, PENNSYLVANIA AND THE FEDERAL GOVERNMENT WAS RATIFIED. THIS COMPACT, AIMED PRIMARILY TOWARD THE CONSERVATION OF WATER RESOURCES IN THE DELAWARE RIVER BASIN, WILL IN ADDITION PROVIDE FLOOD CONTROL AND RECREATION FOR FUTURE GENERATIONS OF THE DELAWARE RIVER AND BAY AREA.

FOR A QUARTER CENTURY WE HAVE RECOGNIZED THE NEED FOR A STATE DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS, YET SESSION AFTER SESSION FAILED TO PROVIDE FOR THIS VITAL SERVICE.

TODAY WE CAN PROUDLY TAKE OUR PLACE WITH FORTY-EIGHT OTHER STATES WHO PROVIDE THIS IMPORTANT PUBLIC SERVICE. BY LAW, AT THE END OF MARCH THIS DEPARTMENT WILL COME INTO BEING. IT WILL BRING ABOUT A CLOSER WORKING RELATIONSHIP AMONG THE INDUSTRIAL ACCIDENT BOARD, THE EMPLOYMENT SECURITY COMMISSION AND THE DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS. IT WILL PLAY A VITAL ROLE IN PROMOTING APPRENTICESHIP TRAINING,

IN DEVELOPING A NEW INDUSTRIAL SAFETY CODE, AND IN PROVIDING FOR STATE MEDIATION OF OUR LABOR-MANAGEMENT DISPUTES. OUR DEEP CONCERN FOR THE WORKING MEN AND WOMEN OF OUR STATE WAS FURTHER MANIFESTED BY THE ENACTMENT OF LEGISLATION TO INCREASE MAXIMUM UNEMPLOYMENT BENEFITS FROM \$40 TO \$50 PER WEEK, AND BY LIBERALIZING THE WORKMEN'S COMPENSATION FOR EMPLOYEES INJURED IN INDUSTRIAL ACCIDENTS.

AN IMPORTANT ASPECT OF THE ATTACK ON UNEMPLOYMENT IS THE STIMULATION OF SMALL AND MEDIUM SIZED INDUSTRIAL VENTURES, PARTICULARLY THOSE WITH A STABLE LABOR FORCE THAT CAN BE RECRUITED FROM WITHIN OUR OWN STATE. IN ORDER TO PROVIDE A POSITIVE INCENTIVE TO DESIRABLE BUSINESSES OF THIS TYPE, AN INDUSTRIAL BUILDING COMMISSION WITH THE POWER TO LOAN UP TO TEN THOUSAND DOLLARS FOR PLANT INVESTMENT HAS BEEN CREATED.

UNLAWFUL WORKERS ARE ENTITLED TO PREFERENCE IN EMPLOYMENT ON PROJECTS FINANCED BY THE STATE GOVERNMENT, AND TO REASONABLE AND FAIR WAGES FOR SERVICES RENDERED, WITHIN THE FRAMEWORK OF FAIR CONSTRUCTION COSTS TO THE TAXPAYERS. FOR THIS REASON I AM RECOMMENDING THE ENACTMENT OF HOUSE BILL NUMBER 10 TO ESTABLISH THE PREVAILING WAGE RATE FOR STATE CONSTRUCTION. THIS BILL PASSED THE HOUSE AND IS NOW IN THE SENATE FOR ACTION.

THE MEMBERS OF THE NEWLY-CREATED STATE DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS CANNOT BE APPOINTED UNTIL

MARCH 28. BECAUSE OF THIS TIMING, IT WAS IMPOSSIBLE TO HAVE A DETAILED PLAN OF THE FISCAL NEEDS OF THIS DEPARTMENT INCLUDED IN THE BUDGET ACT. IN ORDER, HOWEVER, TO ASSURE THAT FUNDS ARE AVAILABLE FOR EXPANDING THE VITAL SERVICES OF THIS AGENCY, INCLUDING THE NEW MEDIATION SERVICE AND THE FAIR EMPLOYMENT PRACTICES ACT, I AM REQUESTING A SUPPLEMENTAL APPROPRIATION OF \$25,000 FOR THIS NEW DEPARTMENT IN THE CONTINGENCY BILL.

AS A RESULT OF OUR PROGRAM OF "PROGRESS FOR PEOPLE," OUR CITIES AND TOWNS HAVE BEEN GIVEN GREATER SELF-DETERMINATION AND BROADER POWERS FOR LOCAL GOVERNMENT BY THE PASSAGE OF THE MUNICIPAL HOME RULE BILL. THE PROTECTION OF DELAWARE CONSUMERS HAS BEEN EXTENDED BY A WHOLE NEW WEIGHTS AND MEASURES CODE WHICH PROVIDES FOR QUALIFIED PERSONNEL, MODERN EQUIPMENT AND EFFECTIVE ENFORCEMENT; OUR VOLUNTEER FIRE COMPANIES HAVE BEEN GRANTED INCREASED REVENUES FOR THEIR VITAL PROGRAM TO PROTECT THE LIVES AND HOMES OF OUR DELAWARE CITIZENS; THE HUMAN RIGHTS OF ALL OUR PEOPLE WILL BE BETTER SAFEGUARDED NOW THAT A STATE HUMAN RELATIONS COMMISSION HAS BEEN AUTHORIZED; FOR THE NEEDY SENIOR CITIZENS OF DELAWARE, INCREASED FACILITIES AT THE SMYRNA WELFARE HOME AND HOSPITAL FOR THE CHRONICALLY ILL ARE BEING PROVIDED; OUR DESERVING STATE EMPLOYEES CAN LOOK FORWARD TO RETIREMENT WITH DIGNITY NOW THAT WE HAVE BROADENED OUR PENSION PROGRAM BY ADDING FEDERAL SOCIAL SECURITY TO THE STATE PENSION BENEFITS; AND

OUR LAND CONSERVATION PROGRAM WAS VASTLY EXPANDED THROUGH OUR AUTHORIZATION OF THE 1 1/2 MILLION DOLLAR NANTICOKE RIVER WATERSHED PROJECT.

THE OPERATION OF THE EXECUTIVE BRANCH OF OUR GOVERNMENT HAS BEEN UNDERGOING EXTENSIVE STUDY AND IMPROVEMENT DURING THIS PAST YEAR. EVER SINCE 1949 THE BUDGET COMMISSION HAS HAD CONSTITUTIONAL AUTHORITY TO EXERCISE AUDITING AND ACCOUNTING FUNCTIONS WITHIN THE AGENCIES. NOW, DURING THIS PAST YEAR, THE BUDGET COMMISSION HAS BEEN HARD AT WORK AUDITING THE STATE AGENCIES ON AN ANNUAL BASIS, GIVING SPECIAL ATTENTION TO LONG DEFERRED SCHOOL CONSTRUCTION FUNDS AND ELIMINATING LOOSE AND INEFFICIENT PRACTICES WITHIN OUR STATE AGENCIES. INITIAL PLANS FOR THE DEVELOPMENT OF A MODERNIZED AND UNIFORM SYSTEM OF ACCOUNTING HAVE BEEN PROVIDED. SUCH BUSINESSLIKE PROCEDURES ARE THE ESSENCE OF GOOD GOVERNMENT AND EFFICIENT EXECUTIVE CONTROL.

FOR YEARS THE STATE TAX DEPARTMENT HAS BEEN HANDICAPPED BY INSUFFICIENT FUNDS TO PROVIDE FOR MAXIMUM COLLECTIONS OF TAXES DUE THE STATE. DURING THE PAST YEAR WE WERE ABLE TO SUBSTANTIALLY INCREASE ITS APPROPRIATION IN ORDER TO PROVIDE IMPROVEMENTS IN BOTH STAFF AND OFFICE FACILITIES. THIS INVESTMENT WILL BE RETURNED MANY TIMES OVER IN HIGHER TAX COLLECTIONS AND MORE EFFICIENT SERVICE TO THE PUBLIC. ALREADY A NEW SHORT FORM FOR THE FILING OF PERSONAL INCOME TAX HAS BEEN

INITIATED, AND CONCRETE STEPS HAVE BEEN TAKEN TO MODERNIZE AND MECHANIZE MANY OPERATIONS PREVIOUSLY PERFORMED BY HAND IN THIS DEPARTMENT.

THE STATE COUNCIL OF PRESIDENTS AND EXECUTIVES, THE GOVERNOR'S INFORMAL CABINET, WAS REINSTITUTED LAST FALL, AND TWO MEETINGS HAVE BEEN HELD. SPECIAL COMMITTEES ARE APPOINTED TO CONSIDER AND IMPLEMENT MY PROPOSED EXECUTIVE ORDER FOR CODE OF ETHICS; MAKE RECOMMENDATIONS IN THE AREAS OF AGENCY PURCHASING; DEVELOP UNIFORM AGENCY ACCOUNTING; AND TO PROMOTE REHABILITATION AND UNIFORM PERSONNEL POLICIES. AS THESE COMMITTEES COMPLETE THEIR REPORTS AND RECOMMENDATIONS, ADMINISTRATION BILLS WILL BE PREPARED TO ACCOMPLISH THE IMPROVEMENTS AS WILL REQUIRE LEGISLATIVE ACTION.

THOSE GIVEN TO THE PHILOSOPHY OF NEGATIVE THINKING WILL DOUBTEDLY CHOOSE TO EMPHASIZE THE PROGRAMS WE WERE NOT ABLE TO EFFECTUATE DURING THIS FIRST YEAR AT THE EXPENSE OF THE ASSEMBLY'S MANY FAR-REACHING ACHIEVEMENTS. SUCH BIASED CRITICISM WILL NOT TARNISH OUR RECORD OF ACCOMPLISHMENT; IT SHOULD ACT AS A SPUR FOR ALL OF US DURING THIS "HISTORIC FIRST" SECOND SESSION OF THE 121ST GENERAL ASSEMBLY TO CONTINUE THE SAME SPIRIT OF COOPERATION INTO THE SECOND PHASE OF OUR PROGRAM OF "PROGRESS FOR PEOPLE."

"PROGRESS FOR PEOPLE"

Blueprint for the Future

IN OUR CONCERN FOR THE PROMOTION OF "PROGRESS FOR PEOPLE" WE SHOULD PROVIDE FOR IMPORTANT POSITIVE PROGRAMS IN THE AREAS OF EDUCATION, RE-EDUCATION AND REHABILITATION.

EDUCATION

THE FUTURE OF OUR STATE DEPENDS JUST AS SURELY AS THE FUTURE OF OUR NATION UPON THE MAINTENANCE AND IMPROVEMENT OF OUR EDUCATIONAL SYSTEM -- A SYSTEM WHICH UNDERGIRDS OUR WHOLE DEMOCRATIC WAY OF LIFE. THE WAY WE SUPPORT OUR EDUCATIONAL PROGRAM WILL DETERMINE THE SUCCESS OF OUR FUTURE LEADERS IN GOVERNMENT, IN BUSINESS, IN AGRICULTURE AND IN SCIENCE. A SOUND EDUCATIONAL PROGRAM WILL LESSEN UNEMPLOYMENT AND THE NUMBER OF WELFARE CLAIMANTS. IT WILL REDUCE THE DEMANDS UPON OUR MENTAL HEALTH AND CORRECTIONAL INSTITUTIONS.

PUBLIC EDUCATION ACCOUNTS FOR ONE-HALF OF OUR ANNUAL STATE EXPENDITURES, AND DELAWARE MAKES THE HIGHEST PER CAPITA EXPENDITURE FOR EDUCATION OF ANY STATE IN THE NATION. NO OTHER AGENCY OF OUR STATE GOVERNMENT CUTS ACROSS SO MANY FACETS OF THE LIVES OF OUR CITIZENS. NO OTHER INVESTMENT OF OUR STATE'S RESOURCES CAN RETURN SUCH GREAT DIVIDENDS AS OUR PROGRAM OF "PROGRESS FOR PEOPLE" IN EDUCATION.

DURING THE CURRENT YEAR OUR SUPPORT TO HIGHER EDUCATION WAS SUBSTANTIALLY INCREASED. I HAVE RECOMMENDED FURTHER SUBSTANTIAL INCREASES IN THE BUDGET FOR FISCAL 1963 IN ORDER THAT WE CAN CONTINUE TO MOVE AHEAD IN THE TASK OF PROVIDING OUR HIGH SCHOOL GRADUATES WITH THE VERY HIGHEST QUALITY OF ACADEMIC TRAINING. AT THE SAME TIME, WE MUST RECOGNIZE THAT THERE ARE CERTAIN WEAKNESSES IN OUR PROGRAM OF HIGHER EDUCATION WHICH REQUIRE SPECIAL ATTENTION.

BECAUSE OF THE SMALL SIZE OF OUR STATE, WE CANNOT ECONOMICALLY AND EFFICIENTLY PROVIDE TOP QUALITY HIGHER EDUCATION IN ALL THE MAJOR FIELDS OF LEARNING. EQUAL EDUCATIONAL OPPORTUNITY DEMANDS THAT QUALIFIED STUDENTS WHO WISH TO PURSUE SUCH PROGRAMS AS MEDICINE, DENTISTRY, LAW, VETERINARY MEDICINE, PSYCHIATRY AND MANY OTHER CALLINGS VITAL TO THE WELFARE OF OUR SOCIETY, BE ASSISTED JUST AS WE ARE NOW ASSISTING THOSE WHO PURSUE ENGINEERING, EDUCATION, CHEMISTRY, AGRICULTURE, HOME ECONOMICS, PHYSICAL EDUCATION AND BUSINESS ADMINISTRATION. FOR THIS REASON I HAVE APPOINTED A COMMITTEE TO INVESTIGATE THE NEED FOR SUCH AN EXPANDED SERVICE IN DELAWARE. UPON THE COMPLETION OF THIS COMMITTEE'S WORK, I PLAN TO MAKE RECOMMENDATIONS AS TO THE DESIRABILITY OF UTILIZING THE SERVICES OF THE SOUTHERN REGIONAL EDUCATION BOARD OR ESTABLISHING A DIRECT SCHOLARSHIP PROGRAM FOR HIGHER EDUCATION NOT AVAILABLE WITHIN OUR STATE.

THE ALL-IMPORTANT BROAD BASE UNDERLYING HIGHER EDUCATION, TECHNICAL-VOCATIONAL PROGRAMS AND GOOD CITIZENSHIP TRAINING IS OUR SYSTEM OF PUBLIC SCHOOLS. OVER THE PAST THIRTEEN YEARS WE HAVE DEVELOPED AN ENVIABLE PLAN FOR UNIFORM FINANCING DESIGNED TO ASSURE AT LEAST MINIMUM ACCEPTABLE EDUCATIONAL STANDARDS IN ALL DISTRICTS.

UNFORTUNATELY, CONTINUED NATIONWIDE INFLATION DURING THE FIRST EIGHT OF THE PAST NINE YEARS HAS REDUCED THE PURCHASING POWER OF OUR UNIFORM UNIT ALLOTMENT TO A CRITICAL POINT.

FOR THIS REASON, I AM RECOMMENDING A MUCH-NEEDED INCREASE OF \$25 PER UNIT FOR OTHER COSTS IN OUR BUDGET FOR FISCAL 1963. I WILL INCREASE THE STATE SUPPORT OF THESE COSTS FROM \$650 PER UNIT TO \$775 PER UNIT, THE FIRST SUCH INCREASE IN FIVE YEARS.

IT HAS BECOME EVIDENT THAT THE GREAT DIFFERENCE BETWEEN REAL ESTATE VALUES IN THE DISTRICTS HAS MADE IT IMPOSSIBLE FOR SOME DISTRICTS TO PROVIDE ADEQUATE LOCAL SUPPLEMENTARY FUNDS, EVEN WHEN A HIGH LEVEL OF INITIATIVE IS EXERCISED. WHILE I DO NOT NOW INTEND TO RECOMMEND THAT REGULAR STATE FUNDS BE ALLOCATED ON SUCH A BASIS OF NEED, I DO DIRECT YOUR ATTENTION TO HOUSE BILL NO. 319. SHOULD THE FEDERAL GOVERNMENT DECIDE TO MAKE ADDITIONAL FUNDS AVAILABLE TO THE STATES, THIS MEASURE WOULD PROVIDE A SYSTEM OF FUND DISTRIBUTION WITHIN DELAWARE THAT WOULD MORE ADEQUATELY ASSIST THOSE DISTRICTS NOW HANDICAPPED BY A SMALL LOCAL TAX BASE. THIS MEASURE WOULD UTILIZE

ONE OF THE PRINCIPLES OF THE WELL-KNOWN "MORT REPORT."

AN EXCEPTION IN OUR EFFORTS TO EQUALIZE EDUCATIONAL OPPORTUNITY HAS DEVELOPED IN CERTAIN AREAS RECEIVING FEDERAL ASSISTANCE. THESE FEW DISTRICTS ARE RECEIVING BOTH FEDERAL AND STATE APPROPRIATIONS FOR THE SAME CHILDREN. THE JOINT FINANCE COMMITTEE MAY WELL WISH TO STUDY THIS PROBLEM AND MAKE APPROPRIATE ADJUSTMENTS.

MANY OF OUR CURRENT EDUCATIONAL PROBLEMS ARE RELATED TO THE INEFFICIENT ORGANIZATION OF OUR SCHOOL DISTRICTS. UNEQUAL LOCAL TAX BASES, PIRATING OF TEACHERS FROM DISTRICT TO DISTRICT, INSUFFICIENT ENROLLMENT FOR COMPREHENSIVE SECTION PROGRAMS, VARYING EDUCATIONAL STANDARDS, RESTRICTED SUPERVISION AND HIGHER SCHOOL CONSTRUCTION COSTS ARE ALL AGGRAVATED BY THIS SITUATION. A COMPREHENSIVE STUDY OF THIS PROBLEM, SUCH AS IS CONTEMPLATED BY HOUSE JOINT RESOLUTION 1, 8, IS CERTAINLY DESIRABLE.

AS SCHOOL BUILDING HAS MUSHROOMED, ALL THE REAL AND APPARENT FAULTS IN RECENT CONSTRUCTION PROGRAMS HAVE AROUSED CONCERN AMONG CITIZENS TO THE NEED FOR MORE EFFICIENT SCHOOL CONSTRUCTION.

AT THE PAST SESSION, WE BELATEDLY PROVIDED FUNDS FOR STATE SUPERVISION, INSPECTION AND AUDITING OF THE SCHOOL BUILDING PROGRAM ALREADY UNDERWAY, AND PROVIDED SIMILAR FUNDS FOR THE NEW SCHOOL BUILDING PROGRAM. TO STRENGTHEN THIS

POSITION, I CALL TO YOUR ATTENTION THE NEED TO REQUIRE BY STATUTE (1) A UNIFORM FORMULA FOR DETERMINING THE ALLOTMENT OF STATE FUNDS FOR CONSTRUCTION, AND (2) A PROVISION TO GIVE THE VOTERS IN THE LOCAL DISTRICTS MORE VOICE IN THE DETERMINATION OF THEIR LOCAL SCHOOL BUILDING COSTS. FOR THIS PURPOSE I URGE THE PASSAGE OF HOUSE BILL NO. 283.

IT IS MY INTENTION, WITH THE ASSISTANCE OF THE GOVERNOR'S GOALS COMMITTEE, TO ENCOURAGE THE STATE BOARD OF EDUCATION TO CONDUCT A COMPREHENSIVE STUDY OF BUILDING STANDARDIZATION, AND A FURTHER EVALUATION OF THE BUILDING SPACE ALLOCATIONS FOR THE VARIOUS PHASES OF THE EDUCATIONAL PROGRAM.

MUCH MISUNDERSTANDING HAS DEVELOPED IN RECENT YEARS CONCERNING THE DISPOSITION OF CONSTRUCTION FUNDS LEFT OVER AFTER A DISTRICT HAS COMPLETED ITS AUTHORIZED BUILDING PROGRAM. THIS MONEY WAS AUTHORIZED BY BOTH THE GENERAL ASSEMBLY AND BY A REFERENDUM OF THE DISTRICT'S VOTERS FOR A SPECIFIC PURPOSE. IT IS NOT AN OPEN FUND WHICH THE LOCAL SCHOOL DISTRICT CAN USE FOR OTHER PURPOSES, NO MATTER HOW WORTHWHILE SUCH A NEW PROJECT MAY BE, AND THESE FUNDS SHOULD NOT BE LEFT IN A POSITION WHICH INVITES MISUSE. THE STATE SHARE OF THESE UNEXPENDED FUNDS SHOULD REVERT TO THE STATE FOR FUTURE SCHOOL CONSTRUCTION REQUIREMENTS, AND THE SCHOOL DISTRICT'S SHARE SHOULD BE USED FOR THE RETIREMENT OF THEIR BONDS. THIS PROBLEM WAS CORRECTED IN THE MOST RECENT SCHOOL CONSTRUCTION

BOND BILL, AND I URGE THE SPEEDY ENACTMENT OF HOUSE BILL NO. 356 TO LIKEWISE CORRECT THIS CONDITION IN SCHOOL BOND BILLS ALREADY ENACTED.

CLOSELY ALLIED WITH THE AREA OF SCHOOL CONSTRUCTION IS THAT OF THE MAINTENANCE, REPAIR AND REPLACEMENT OF THIS CAPITAL INVESTMENT. OVER THE PAST FEW YEARS THE LACK OF ATTENTION TO THIS PROBLEM HAS ENCOURAGED UNSUPERVISED, "PORK-BARREL" APPROPRIATIONS. IN DELAWARE WE HAVE A SYSTEM OF UNIFORM APPROPRIATION TO THE DISTRICTS, BASED ON THEIR UNITS OF PUPILS. IT IS MY PHILOSOPHY THAT WE SHOULD LIVE UP TO THIS PROCEDURE EXCEPT IN CASES OF MOST EXTREME EMERGENCY. ROUTINE MAINTENANCE AND REPAIR, SUCH AS THE REPLACEMENT OF GLASS, PAINTING, AND RE-FINISHING OF FLOORS, SHOULD BE KEPT UP TO DATE AND SHOULD BE PAID OUT OF THE UNIT APPROPRIATION FOR ALL OTHER COSTS. MAJOR CAPITAL REPLACEMENTS SUCH AS A NEW ROOF, A NEW HEATING PLANT, A NEW PLUMBING OR AN ELECTRICAL SYSTEM OR STRUCTURAL REPAIRS USUALLY EXPECTED TO LAST A GENERATION, ARE LEGITIMATE ITEMS FOR A BOND ISSUE. IN THE NEXT FEW DAYS AN ADMINISTRATION BOND BILL WILL BE INTRODUCED TO COVER THESE MAJOR CAPITAL REPLACEMENTS IN THE SEVERAL SCHOOL DISTRICTS. THIS MEASURE SETS FORTH A GUIDE OF THE PURPOSES FOR WHICH THE FUNDS CAN BE EXPENDED AND WILL PROVIDE FOR THE SUPERVISION OF THESE EXPENDITURES BY THE STATE BOARD OF EDUCATION.

IN OUR QUEST FOR EXTENDING AND IMPROVING THE QUALITY OF OUR EDUCATIONAL PROGRAM, ONE SHORTCOMING BECOMES MORE AND MORE ACUTE WITH EACH PASSING DAY. DELAWARE SHOULD BE UTILIZING TELEVISION AS AN EDUCATIONAL TOOL. THIS SHORTCOMING HANDICAPS OUR EDUCATION PROGRAM AT EVERY LEVEL -- ELEMENTARY, SECONDARY, COLLEGE AND ADULT. THERE IS A VAST, UNTAPPED RESERVOIR OF OPPORTUNITY FOR "PROGRESS FOR PEOPLE" AVAILABLE TO US. WE STILL HAVE THE POSSIBILITIES OF UHF, VHF, OR CLOSED CIRCUIT FACILITIES. I STRONGLY URGE THE HOUSE AND SENATE EDUCATION COMMITTEES, OR A JOINT COMMITTEE OF THE ASSEMBLY TO WORK WITH THE GOVERNOR TO MAKE A FIRSTHAND STUDY OF THE OPPORTUNITIES AND BENEFITS THAT ARE AVAILABLE TO US.

IT IS NOT MY IDEA TO ELIMINATE A SINGLE TEACHER THROUGH THE USE OF EDUCATIONAL TV. IT IS MY HOPE THAT WE WILL BE ABLE TO BROADEN OUR COURSES OF STUDY AND THE EFFECTIVENESS OF OUR COMMUNICATION OF IDEAS THROUGH THE USE OF MASTER TEACHERS AND COMMUNICATORS ON EDUCATIONAL TELEVISION, COMPLEMENTED BY ON-THE-SPOT CLASSROOM TEACHERS.

RUSSIA HAS LEARNED THAT OUR OUTSTANDING EDUCATIONAL SYSTEM IS FUNDAMENTAL TO OUR SUCCESSFUL SCALE OF LIVING. THEY ARE PLACING GREAT EMPHASIS ON SCIENCE AND RESEARCH, AND ARE DOUBLING AND TREBLING OUR EFFORTS IN THESE AREAS.

OUR SECRET WEAPON IS OUR SPLENDID TV EQUIPMENT. IT IS PLENTIFUL, OUTSTANDING AND EFFICIENT MACHINERY FOR

COMMUNICATION. LET US USE THIS WONDERFUL ASSET FOR THE CONSTRUCTIVE PURPOSE OF INSPIRING AND INFORMING ALL THOSE WHO SEEK SELF-IMPROVEMENT AND ADVANCEMENT. LET US ESPECIALLY UTILIZE THIS WONDERFUL BOON TO BROADEN THE HORIZONS OF OUR DELAWARE STUDENTS OF COLLEGE AND PUBLIC SCHOOL AGE IN THE FIELDS OF SCIENCE, MATHEMATICS, HUMAN RELATIONS, FOREIGN LANGUAGES, HEALTH AND GOVERNMENT.

IF WE FAIL TO CONTINUE TO FORGE AHEAD IN THE FIELD OF EDUCATION WE MAY WELL BECOME A SECOND-CLASS NATION WITHIN A GENERATION. LET US LOSE NO TIME IN MAKING USE OF THE WONDERFUL MACHINERY OF COMMUNICATION -- TELEVISION -- TO EDUCATE OUR PEOPLE AND KEEP OUR NATION STRONG AND GREAT.

RE-TRAINING AND RE-EDUCATION

DELAWARE'S GROWING INDUSTRIAL COMPLEX HAS NOT ONLY OPENED NEW JOB OPPORTUNITIES, BUT IT HAS BROUGHT ABOUT A DEGREE OF UNEMPLOYMENT, EVEN IN GOOD TIMES, UNKNOWN TO OUR STATE JUST A FEW YEARS AGO. AUTOMATION AND THE CONTINUING TECHNOLOGICAL REVOLUTION HAVE PRODUCED A PERSISTENT CORE OF UNEMPLOYMENT, WHICH IS ALWAYS HOVERING NEAR THE CRITICAL POINT. THIS UNEMPLOYMENT IS WORKING UNTOLD PERSONAL HARDSHIPS ON THE FAMILIES INVOLVED; IT IS A WASTE OF OUR HUMAN RESOURCES; AND IT IS AN ECONOMIC LOSS TO OUR STATE, BOTH IN UNCOLLECTED TAXES AND IN UNEMPLOYMENT AND WELFARE BENEFITS PAID OUT.

AS A FIRST STEP IN ATTACKING THIS PROBLEM I APPOINTED A GOVERNOR'S COMMITTEE ON RE-TRAINING FOR EMPLOYMENT LAST AUGUST. SINCE THAT TIME THIS COMMITTEE HAS BEEN SYSTEMATICALLY STUDYING THE VARIOUS CAUSES AND SOLUTIONS OF UNEMPLOYMENT IN DELAWARE. A STATEWIDE AREA SKILL SURVEY IS CURRENTLY BEING CONDUCTED JOINTLY BY THE EMPLOYMENT SECURITY COMMISSION AND THE UNIVERSITY OF DELAWARE TO DETERMINE THE LONG-RANGE PATTERN OF COMMUNITY TRAINING NEEDS. OUR APPRENTICESHIP AND ON-THE-JOB TRAINING PROGRAM IS BEING OVERHAULED. SPECIFIC LEGISLATION TO ALLOW UNEMPLOYED PERSONS TO PARTICIPATE IN APPROVED PROGRAMS OF RE-TRAINING WITHOUT JEOPARDIZING THEIR UNEMPLOYMENT BENEFITS HAS MY WHOLEHEARTED APPROVAL, AND WILL BE SHORTLY INTRODUCED AS AN ADMINISTRATION MEASURE TO THE LEGISLATURE. ✓

THROUGH OUR STUDY INTO THE PROBLEMS OF PERSISTENT UNEMPLOYMENT, IT HAS BECOME APPARENT THAT WE NEED SOME FORM OF TECHNICAL AND VOCATIONAL PROGRAM AT THE POST-HIGH SCHOOL, NON-ACADEMIC LEVEL. THE GOVERNOR'S COMMITTEE WILL BE GIVING SPECIAL ATTENTION TO THIS PROBLEM DURING THE COMING MONTHS, AS OUR FINDINGS AND RECOMMENDATIONS WILL BE MADE AVAILABLE TO YOU AS SOON AS THEY ARE DETERMINED. EVERY UNEMPLOYED CITIZEN RETURNED TO WORK, NOT ONLY RESTORES A HIGH MEASURE OF HUMAN DIGNITY, BUT IS AN IMPORTANT FINANCIAL ASSET OF THE STATE OF DELAWARE.

SPECIAL EMPHASIS IS BEING PLACED ON ENDEAVORING TO OVERCOME THE HIGH SCHOOL DROP-OUT PROBLEM. THE STATE BOARD OF EDUCATION, THE COMMISSION ON CHILDREN AND YOUTH, THE GOVERNOR'S COMMITTEE ON RE-TRAINING FOR EMPLOYMENT, AND THE VOCATIONAL EDUCATION DIVISION ARE ALL GIVING CONSIDERATION TO WAYS OF PROVIDING MORE APPEALING PROGRAMS TO ENCOURAGE TEENAGERS TO REMAIN IN SCHOOL, AND TO PERSUADE THEM TO RETURN IN THE EVENT THEY HAVE DROPPED OUT OF SCHOOL AND ARE aimlessly drifting, unemployed, and developing undesirable habits and companions.

IN SOME LARGE METROPOLITAN AREAS OF OUR NATION THIS CONDITION HAS DEGENERATED INTO A HIGHLY SERIOUS SOCIAL PROBLEM. LET US UTILIZE ALL OF OUR ENERGIES AND ABILITIES TO OVERCOME THIS CHALLENGE OF DEGENERATION BEFORE IT GAINS THE DISCOURAGING HEADWAY SO APPARENT ELSEWHERE.

OUR YOUNG PEOPLE ARE TRULY OUR HOPE, OUR STRENGTH AND OUR FUTURE. WHATEVER WE CAN DO TO INSPIRE THEM, TO ENCOURAGE THEM, AND TO HELP THEM FIND THEIR WAY IN THIS COMPLEX AND DIFFICULT WORLD, WE MUST DO.

I CALL ON ALL OUR GOOD DELAWARE CITIZENS TO AID IN THIS MOST WORTHY AND CRITICAL CAUSE!

REHABILITATION

ONE OF THE GREAT SUCCESS STORIES OF OUR STATE HAS BEEN THE OUTSTANDING PROGRAM OF THE VOCATIONAL REHABILITATION DIVISION OF THE STATE BOARD OF EDUCATION. FOR MANY YEARS THIS DEPARTMENT HAS HELPED TO REHABILITATE ABOUT 500 PHYSICALLY HANDICAPPED DELAWAREANS ANNUALLY BY HELPING THEM TO OVERCOME THEIR PHYSICAL HANDICAPS, THUS ENABLING THESE PEOPLE TO OBTAIN USEFUL EMPLOYMENT.

MANY OF THESE UNFORTUNATE CITIZENS WERE FORCED TO DEPEND UPON PUBLIC WELFARE BEFORE REHABILITATION. LAST YEAR, AFTER REHABILITATION, 520 DELAWAREANS WERE ABLE TO EARN WELL OVER ONE MILLION DOLLARS FROM THEIR VARIOUS ENDEAVORS. THESE INDIVIDUALS WERE BENEFITED, THEIR EMPLOYER WAS BENEFITED AND THE STATE WAS BENEFITED -- ALL BECAUSE A HUMAN LIABILITY WAS REHABILITATED INTO A HUMAN ASSET. WELFARE AND FAMILY DEPENDENTS BECOME TAXPAYING CITIZENS.

THIS IS AN INSPIRING AND ENCOURAGING LESSON FOR US ALL, AND THIS SUCCESSFUL EXPERIENCE SHOULD SHOW US THE OPPORTUNITIES FOR HUMAN REHABILITATION IN OTHER AREAS OF HUMAN FAILURE. THE FIELDS OF MENTAL ILLNESS, JUVENILE DELINQUENCY AND ADULT DELINQUENCY CAN ALL BE HELPED ENORMOUSLY BY STEPPED-UP PROGRAMS OF ANALYSIS, UNDERSTANDING, BETTER COMMUNICATION OF HUMAN GOALS AND RESPONSIBILITIES, AND THE FOLLOW-UP WHICH

REHABILITATED ADJUST THEMSELVES TO BECOMING A CONSTRUCTIVE MEMBER OF SOCIETY.

IN THE FIELD OF MENTAL HEALTH I HAVE RECENTLY APPOINTED A GROUP OF DEDICATED DELAWARE LEADERS TO THE "GOVERNOR'S ADVISORY COMMITTEE TO THE BOARD OF TRUSTEES OF THE STATE HOSPITAL." ONE OF THEIR IMPORTANT JOBS IS TO ENCOURAGE PUBLIC SUPPORT FOR A PROGRAM OF INTENSIFIED REHABILITATION OF THOSE WHO ARE MENTALLY ILL. WITH SUFFICIENT QUALIFIED PERSONNEL, THE MENTAL HOSPITALS OF SOME STATES HAVE SUCCEEDED IN REDUCING THEIR NUMBER OF PATIENTS BY FIFTY PER CENT. DELAWARE CAN MATCH THESE SUCCESS STORIES IF GIVEN SUFFICIENT TRAINED STAFF AND MONEY.

SIMILAR OPPORTUNITIES FOR SUCCESSFUL REHABILITATION EXIST IN OUR STATE CORRECTIONAL INSTITUTIONS. A DISTINGUISHED "GOVERNOR'S COMMITTEE FOR A STATE CORRECTIONAL PROGRAM," IN COOPERATION WITH THE NATIONAL COUNCIL ON CRIME AND DELINQUENCY, IS HARD AT WORK ON A STUDY OF ARCHAIC CONDITIONS IN OUR PRESENT INSTITUTIONS. THE STATE IS HOPEFULLY AWAITING THE RECOMMENDATIONS OF THIS CAPABLE GROUP, AND WE OWE A DEBT OF GRATITUDE TO THE DELAWARE CRIME COMMISSION FOR THEIR GENEROSITY AND LEADERSHIP IN PROVIDING SUBSTANTIAL FUNDS FOR THIS SURVEY.

ANOTHER LONG-NEGLECTED AREA OF HUMAN NEED IS THE MEDICAL CARE FOR OUR INDIGENT, ELDERLY CITIZENS. EVERY YEAR DELAWARE IS LOSING HUNDREDS OF THOUSANDS OF DOLLARS OF "KERR-MILLS" FEDERAL FUNDS BECAUSE WE HAVE NOT AUTHORIZED A PLAN OF MEDICAL CARE OF OUR INDIGENT SENIOR CITIZENS. AS AN INITIAL STEP IN HELPING TO MEET THIS NEED, LEGISLATION WILL BE INTRODUCED TO APPROPRIATE SUFFICIENT MONIES TO THE DEPARTMENT OF WELFARE TO ENABLE DELAWARE TO RECEIVE ITS SHARE OF THE "KERR-MILLS" FEDERAL FUNDS.

HIGHWAY SAFETY

I CANNOT LET THIS OPPORTUNITY PASS WITHOUT PRAISING THE PEOPLE OF OUR STATE FOR THE SPLENDID RECORD THEY HAVE ESTABLISHED IN RECORDING THE LOWEST NUMBER OF HIGHWAY FATALITIES IN RECORDED DELAWARE HISTORY. IN ADDITION, OUR STATE SUCCEEDED IN LEADING THE NATION WITH THE HIGHEST PER CAPITA REDUCTION OF HIGHWAY FATALITIES IN 1961 OVER THE PREVIOUS YEAR.

GREAT CREDIT SHOULD BE GIVEN TO OUR STATE POLICE FOR THE ENFORCEMENT WHICH DISCOURAGED HIGH SPEEDS, OUR MOTOR VEHICLE DEPARTMENT FOR THEIR EFFICIENT CAR INSPECTIONS AND FOR ENFORCEMENT OF LICENSE REVOCATION FOR DRIVING UNDER THE INFLUENCE OF ALCOHOL, TO THE DELAWARE SAFETY COUNCIL FOR THEIR SPLENDID AND RELENTLESS SAFETY PROGRAM, TO THE DELAWARE PRESS AND RADIO FOR THEIR CONSTANT COOPERATION IN PROMOTING OUR PROGRAMS FOR SAFETY, AND TO THE HUNDREDS OF THOUSANDS OF DELAWARE MOTORISTS AND OUT-OF-STATE VISITORS WHO USED OUR ROADS IN SUCH A SAFE MANNER.

TO PROVIDE FOR AN EVEN BETTER SAFETY PROGRAM ON OUR HIGHWAYS FOR THE NEXT FISCAL YEAR, I URGE YOU TO SUPPORT AN APPROPRIATION OF \$15,000 TO OUR SPLENDID, HARD-WORKING DELAWARE SAFETY COUNCIL.

EQUITABLE REPRESENTATION

IN ORDER THAT THE FUNDAMENTALS UPON WHICH OUR STATE AND NATION WERE FOUNDED MAY BE UPHELD, JUST AND EQUITABLE REPRESENTATION MUST BE ACCORDED EVERY CITIZEN OF DELAWARE. JUST AS EACH STATE HAS ALWAYS HAD REPRESENTATION IN THE LOWER HOUSE OF THE UNITED STATES CONGRESS, BASED UPON A CENSUS TAKEN EVERY TEN YEARS, SO SHOULD EACH COUNTY AND THE CITY OF WILMINGTON BE REPRESENTED IN THE HOUSE OF REPRESENTATIVES OF THE DELAWARE LEGISLATURE. JUST AS EACH STATE, LARGE OR SMALL, HAS AN EQUAL NUMBER OF SENATORS IN THE UPPER HOUSE OF THE UNITED STATES CONGRESS, SO SHOULD THE COUNTIES AND THE CITY OF WILMINGTON CONTINUE WITH THEIR PRESENT SENATORIAL REPRESENTATION.

DELAWARE CITIZENS SHOULD NOT BE FORCED TO SEEK A REMEDY FOR THEIR GRIEVANCE OF UNFAIR REPRESENTATION IN THE FEDERAL COURTS. I HAVE PROPOSED LEGISLATION IN THE FORM OF HOUSE BILL NO. 361 TO CARRY OUT THE PRINCIPLE OF EQUITABLE REPRESENTATION WHICH WAS THE RALLYING CRY OF THE WAR OF THE REVOLUTION WHICH DELAWARE SUPPORTED 185 YEARS AGO WHEN, THROUGH ITS CHOSEN REPRESENTATIVES, IT SIGNED THE DECLARATION OF INDEPENDENCE. I URGE YOUR SUPPORT OF THIS CONSTITUTIONAL AMENDMENT NOW, IN ORDER THAT IT MAY RECEIVE FINAL CONSIDERATION BY THE 122ND GENERAL ASSEMBLY.

JUDICIARY

I HAVE ALREADY NOTED THE GREAT STRIDES THAT WERE MADE DURING THE PAST YEAR TO IMPROVE OUR JUDICIAL SYSTEM. OUR PROGRAM THIS YEAR MUST BE CONCENTRATED ON THE IMPROVEMENT OF OUR LOWER COURTS.

UNDER THE LEADERSHIP OF THE SUPREME COURT OF DELAWARE A STUDY HAS BEEN MADE OF THE MAGISTRATE SYSTEM IN DELAWARE. THE RECOMMENDATIONS MADE BY THIS DISTINGUISHED BODY SHOULD BE ENACTED INTO LAW SO THAT THE PEOPLE OF DELAWARE WILL BE ASSURED OF THE IMPARTIAL ADMINISTRATION OF JUSTICE BY QUALIFIED MAGISTRATES APPOINTED BY THE GOVERNOR WHO ARE PAID SALARIES IN KEEPING WITH THE RESPONSIBILITIES IMPOSED UPON THEM. THIS WOULD ELIMINATE THE FEE SYSTEM WHICH PRESENTLY GIVES INCENTIVE TO THE BUILDING UP OF CASE VOLUME AND ENCOURAGES LAW ENFORCEMENT OFFICERS TO TAKE THEIR CASES TO THE MAGISTRATE WHO WILL RENDER THEM A FAVORABLE VERDICT.

THE RECOMMENDATION PROVIDES FOR A REDUCTION OF THE TOTAL NUMBER OF JUSTICES OF THE PEACE AND FOR CONVENIENT LOCATIONS OF MAGISTRATES' COURTS TO BE ESTABLISHED THROUGHOUT THE COUNTIES OF THE STATE AND WILMINGTON. THESE COURTS ARE TO BE STAFFED ON A 24-HOUR BASIS BY PROVIDING FOR SHIFT OPERATION OF THE JUDICIARY.

CONSTABLES WOULD LIKEWISE BE COMPENSATED BY SALARY RATHER THAN BY FEES.

WITHIN THE MAGISTRATE SYSTEM, ALL PART-TIME JUDGESHIPS SHOULD BE ABOLISHED, AND FULL-TIME JUDGES APPOINTED WHO SHOULD RECEIVE SUFFICIENT INCREASES IN SALARY TO COMPENSATE THEM FOR THEIR FULL-TIME WORK.

LAW ENFORCEMENT

HOUSE BILLS 383, 385, 386, 387, 389 AND 390 HAVE NOT AS YET BEEN ACTED UPON. THESE ARE THE SO-CALLED ANTI-CRIME BILLS WHICH WERE DRAFTED BY A BI-PARTISAN GROUP OF PUBLIC SPIRITED CITIZENS KNOWN AS THE "COMMITTEE OF 39." THESE BILLS WERE CAREFULLY REVIEWED BY A BI-PARTISAN COMMITTEE OF ABLE ATTORNEYS AND ARE ENDORSED IN PRINCIPLE BY THE PRESENT REPUBLICAN ATTORNEY GENERAL AND THE FORMER DEMOCRATIC ATTORNEY GENERAL, AS WELL AS BY THE DELAWARE CRIME COMMISSION.

WHILE THESE BILLS LEAVE SOMETHING TO BE DESIRED BY MANY WHO ARE ANXIOUS FOR MORE EFFECTIVE LAW ENFORCEMENT AND MORE STRINGENT PENALTIES, I BELIEVE IT IS ESSENTIAL THAT IN THE INTEREST OF GOOD GOVERNMENT AND IMPROVED LAW AND ORDER, THESE BILLS BE PROMPTLY PASSED.

IN MY INAUGURAL MESSAGE I CALLED FOR THE MERGER OF THE NEW CASTLE COUNTY POLICE WITH THE DELAWARE STATE POLICE. SINCE THAT TIME, WE HAVE SUBSTANTIALLY INCREASED THE SIZE OF THE STATE POLICE, BUT THIS IN NO WAY LESSENS THE NEED FOR A MERGER. THE PURPOSE OF THE MERGER IS TO ELIMINATE THE DUAL JURISDICTION WHICH NOW EXISTS IN RURAL NEW CASTLE COUNTY, TO PROVIDE FOR UNIFORM SUPERVISION AND DIRECTION OF POLICE PROTECTION IN THIS AREA, TO IMPROVE THE QUALITY OF OUR LAW ENFORCEMENT PROGRAM, AND TO REMOVE IT AS FAR FROM POLITICAL

CONTROL AS POSSIBLE. HOUSE BILL NO. 410, WHICH I WHOLEHEARTEDLY RECOMMEND TO YOU, WOULD ESTABLISH THE PRESENT COUNTY POLICE UNIT AS THE NEW CASTLE DIVISION OF THE STATE POLICE. THE DETAILS OF THIS MEASURE HAVE BEEN CAREFULLY WORKED OUT TO ASSURE BOTH THE INTEGRITY OF THE STATE POLICE AND THE RIGHTS OF THE PRESENT MEMBERS OF THE COUNTY UNIT.

POLITICAL INTEGRITY

DURING THE PAST FEW YEARS THE GENERAL ASSEMBLY HAS MADE TREMENDOUS PROGRESS IN PROVIDING THE CITIZENS OF OUR STATE WITH AN UP-TO-DATE, EFFICIENT AND HONEST REGISTRATION AND ELECTION SYSTEM.

UP UNTIL 1953, THERE WAS A PROVISION IN THE DELAWARE CODE THAT AFTER EACH STATEWIDE ELECTION, THE TREASURER OF EACH POLITICAL PARTY SHOULD SUBMIT A REPORT OF THE RECEIPTS AND EXPENDITURES FOR THE PREVIOUS ELECTION.

UNFORTUNATELY, THIS LAW WAS NOT INCLUDED IN THE DELAWARE CODE OF 1953, AND I URGE ITS RE-ENACTMENT.

IN ADDITION, A CEILING SHOULD BE PLACED ON CAMPAIGN EXPENDITURES OF ANY ONE PERSON RUNNING FOR POLITICAL OFFICE, BOTH IN THE PRIMARIES AND THE GENERAL ELECTION.

PHYSICAL PLANNING

IT HAS BEEN APTLY STATED THAT LAND IS ONE OF THE FEW THINGS INCAPABLE OF BEING INCREASED OR CREATED. WHILE OUR STATE POPULATION IS INCREASING BY LEAPS AND BOUNDS, OUR LAND AREA REMAINS THE SAME. INCREASING POPULATION AND MODERN PROGRESS REQUIRE LARGE ACREAGES OF LAND FOR RESIDENCES, SCHOOLS, HOSPITALS, STORES, FACTORIES, AIRFIELDS, RECREATIONAL AREAS, OFFICE BUILDINGS, GARAGES, PARKING LOTS AND HIGHWAYS.

OUR NEW PLANNING DEPARTMENT WILL SHORTLY BEGIN TO FUNCTION. IT IS PROBABLE THAT ONE OF ITS FIRST STEPS WILL BE TO TAKE INVENTORY OF THE PUBLIC LANDS HELD BY THE STATE OF DELAWARE. THESE ARE SUBSTANTIAL, BUT IT IS MY OPINION THAT IT IS HIGHLY DESIRABLE FOR US TO PLAN TO ACQUIRE MORE STATE LANDS IN THE NORTHERN PART OF DELAWARE FOR RECREATIONAL AND OTHER PUBLIC PURPOSES.

STEPS HAVE BEEN TAKEN BY THIS ADMINISTRATION TO ACQUIRE OVER 300 ACRES OF LAND AND WATER IN THE LUMS POND AREA NOW BEING HELD AS SURPLUS BY THE UNITED STATES ARMY ENGINEERS.

THE RAPID GROWTH OF OUR POPULATION AND CONSEQUENT NEEDS FOR PUBLIC SERVICE HAS LONG SINCE CAUSED OUR GOVERNMENT HOUSING FACILITIES TO BECOME INADEQUATE. HERE IN THE STATE CAPITAL, WE ARE DESPERATELY IN IMMEDIATE NEED OF A NEW LEGISLATIVE OFFICE BUILDING AND A NEW STATE BUILDING. THESE BUILDINGS, AS AUTHORIZED IN SENATE BILL NO. 237, WOULD PROVIDE

THE MEMBERS OF THE GENERAL ASSEMBLY WITH THE OFFICE FACILITIES SO URGENTLY REQUIRED BY THE INCREASED DEMAND UPON THEIR SERVICES. THIS BILL WOULD PROVIDE THE HOUSING FACILITIES NEEDED BY THE STATE DEPARTMENT OF PUBLIC INSTRUCTION, THE STATE SUPREME COURT, THE STATE BANK COMMISSIONER, THE CORPORATION DEPARTMENT AND THE FRANCHISE TAX DEPARTMENT OF THE OFFICE OF THE SECRETARY OF STATE, AND IT WOULD ALSO PROVIDE FOR THE RENOVATION, RESTORATION AND PROTECTION OF OUR MAGNIFICENT OLD STATE HOUSE. OUR OLD STATE HOUSE IS THE SECOND OLDEST IN USE IN THE UNITED STATES TODAY, AND IT IS INVALUABLE BECAUSE OF ITS RICH HISTORIC TRADITIONS, BECAUSE OF ITS COLONIAL BEAUTY, AND BECAUSE OF THE STRONG ATTRACTION IT HOLDS FOR THE MILLIONS OF AMERICANS WHO ARE DESIROUS OF VISITING THE HALLOWED STRUCTURES OF THE FOUNDING STATES AND IDENTIFYING THEMSELVES WITH THEIR INSPIRING PAST.

JUST AS IN DOVER, MANY OF THE WILMINGTON OFFICES OF OUR VARIOUS STATE AGENCIES ARE OVERCROWDED AND INEFFICIENTLY SCATTERED IN MANY LOCATIONS. IT IS MY PLAN TO WORK CLOSELY WITH THE ADMINISTRATION OF THE CITY OF WILMINGTON TO ASSURE A CENTRAL LOCATION AND CONSOLIDATION OF OUR STATE OFFICES IN WILMINGTON WHEN THE CITY OF WILMINGTON FINALIZES ITS OFFICE BUILDING PROGRAM. THE SUBSTANTIAL RENTALS WE ARE NOW PAYING FOR OFFICE SPACE IN THIS AREA WOULD GO A LONG WAY TOWARD PAYING THE AMORTIZATION AND INTEREST ON SUCH A STATE-OWNED

BUILDING. IN ADDITION, CENTRALLY LOCATED OFFICES WOULD
ENABLE THE STATE TO PROVIDE MORE EFFICIENT SERVICE TO ITS
CITIZENS.

FISCAL RESPONSIBILITY

A SOUND PROGRAM OF "PROGRESS FOR PEOPLE" REQUIRES RESPONSIBLE FINANCING, AND RESPONSIBLE FINANCING MEANS BALANCED BUDGETS AND LIVING WITHIN OUR MEANS. THIS TYPE OF GOVERNMENT GENERATES CONFIDENCE AND RESPECT BY ALL WHO DO BUSINESS WITH OUR STATE. THIS INCLUDES THOSE WHO SELL THE STATE SERVICES OR MATERIALS AND THOSE WHO PROVIDE CREDIT FOR OUR PROGRAMS OF SCHOOL BUILDING, INSTITUTIONAL BUILDING AND HIGHWAY CONSTRUCTION.

THE BUDGET FOR THIS FISCAL YEAR WILL BE BALANCED FOR THE FIRST TIME IN FIVE YEARS. THIS SOUND FISCAL POLICY HAS ALREADY PRODUCED TANGIBLE BENEFITS. THE INTEREST RATE ON OUR MOST RECENT BOND SALE LAST WEEK, AT 2.85%, WAS THE LOWEST IN NEARLY FOUR YEARS. THIS RATE SAVED THE TAXPAYERS \$58,300 IN INTEREST FOR NEXT YEAR, WHEN COMPARED WITH THE AVERAGE RATE SINCE SEPTEMBER 1, 1958, AND IT WILL SAVE THE TAXPAYERS APPROXIMATELY \$580,000 IN INTEREST OVER THE TWENTY-YEAR SPAN OF THE BONDS.

I AM PLEASED TO REPORT THAT OUR BUDGET MESSAGE FOR FISCAL 1963 WILL PRESENT A BALANCED BUDGET, INCLUDING THE INCREASED COSTS OF OUR PROGRAM OF "PROGRESS FOR PEOPLE" OUTLINED ABOVE, WITH NO NEED FOR ADDITIONAL TAXES. THE REGULAR BUDGET ACT AMOUNTS TO APPROXIMATELY \$89,500,000. ESTIMATES OF AUTOMATIC APPROPRIATIONS OF \$4,000,000, ROUTINE GRANTS-IN-AID OF ABOUT \$1,300,000 AND MY RECOMMENDED CONTINGENCY BILL OF \$735,000 MINUS REVERSIONS OF APPROPRIATIONS OF APPROXIMATELY \$1,500,000,

CAN ALL BE FINANCED FROM THE ESTIMATED REVENUE OF \$94,300,000 FOR FISCAL 1963.

THE FISCAL PICTURE IN DELAWARE IS LOOKING BRIGHTER EACH DAY. EVEN NOW, JUST SINCE THE ESTIMATE OF REVENUE WAS PREPARED AT THE END OF DECEMBER 1961, OUR EXPECTATIONS HAVE IMPROVED. I WILL GIVE CAREFUL SCRUTINY TO THE REVENUE TREND EACH MONTH WHILE YOU ARE IN SESSION, AND WILL PROVIDE UP-TO-DATE REVISIONS OF THE ESTIMATE OF REVENUE AS CHANGES DEVELOP. THE TIME HAS NOW ARRIVED FOR US TO PLAN, NOT JUST FOR A BALANCED BUDGET, BUT FOR A CASH BALANCE AT THE END OF THE FISCAL YEAR. IT IS MY POSITION THAT WE SHOULD WORK TOWARD A CASH BALANCE OF BETWEEN TWO AND THREE MILLION DOLLARS TO BE CARRIED OVER AT THE END OF EACH FISCAL YEAR.

TO OPERATE WITH SUCH A CASH BALANCE IS A REASONABLE AND RESPONSIBLE ACCOMPLISHMENT OF GOOD GOVERNMENT. IT DEMONSTRATES TO THE REST OF THE WORLD THAT DELAWARE IS SOLVENT AND HAS AN UNDERSTANDING AND RESPECT FOR FINANCIAL INTEGRITY. THE CONFIDENCE THAT THIS SOUND POLICY GENERATES PAYS THE STATE VALUABLE DIVIDENDS THROUGH HUNDREDS OF THOUSANDS OF DOLLARS SAVED IN LOWER INTEREST RATES. IT ALSO CAUSES US AS DELAWAREANS TO ENJOY THE SELF RESPECT WHICH COMES TO US FROM THE KNOWLEDGE THAT OUR STATE IS OPERATING ON SOUND FINANCIAL PRINCIPLES.

DELAWARE HAS LONG UTILIZED A FORM OF EXECUTIVE BUDGET. THE BUDGET ACT, BY STATUTE, IS PREPARED BY THE FIVE-MEMBER BUDGET COMMISSION, SUBJECT TO THE FINAL DECISION OF THE GOVERNOR. CERTAIN MINOR CONTROLS OF AGENCY EXPENDITURES ARE VESTED IN THE STATE AUDITOR. THIS ARRANGEMENT SERVED OUR STATE ADEQUATELY UP UNTIL RECENT YEARS. THE TREMENDOUS GROWTH AND INCREASING COMPLEXITY OF OUR STATE AGENCIES AND THEIR BUDGETS WHICH HAS OCCURRED, COMBINED WITH THE INCREASED DEMAND OF SERVICES OF THE STATE AUDITOR, THE STATE TREASURER, THE STATE TAX COMMISSIONER AND THE SECRETARY OF STATE IN THEIR OWN OFFICES, DEMANDS A MORE PRACTICAL SOLUTION.

FURTHER, WE ARE WORKING UNDER A STATUTORY DIVISION OF AUTHORITY THAT IS NOT IN THE BEST INTERESTS OF THE CITIZENS OF OUR STATE. AT THE PRESENT TIME THE STATE AUDITOR, WHO IS ELECTED INDEPENDENTLY OF THE GOVERNOR AND THE REST OF THE EXECUTIVE BRANCH, HAS THE RESPONSIBILITY OF MAKING "PRE-AUDITS." HE IS, IN EFFECT, A COMPTROLLER WITH, ADMITTEDLY, LITTLE DISCRETIONARY AUTHORITY. SUCH PRE-AUDITING IS PROPERLY A FUNCTION FOR WHICH THE GOVERNOR SHOULD HAVE RESPONSIBILITY. ON THE OTHER HAND, THE AUDITOR PRESENTLY DOES NOT HAVE THE DUTY OF "POST-AUDITS" -- OF CHECKING UP ON EXPENDITURES OF THE EXECUTIVE BRANCH. THIS POST-AUDITING FUNCTION HAS INSTEAD BEEN ASSIGNED BY STATUTE TO THE EXECUTIVE BRANCH ITSELF, SPECIFICALLY IN THE BUDGET COMMISSION.

I AM WELL AWARE OF THE CONFLICTS IN MANY STATES, INCLUDING OUR OWN STATE DURING THE PAST ADMINISTRATION, BETWEEN THE LEGISLATIVE AND EXECUTIVE BRANCHES RELATIVE TO THE PROPER BALANCE OF BUDGETARY AUTHORITY. I WANT TO MAKE IT ABSOLUTELY CLEAR THAT THIS ADMINISTRATION HAS NO DESIRE OR INTENTION TO UPSET THE TRADITIONAL BALANCE THAT HAS EXISTED IN OUR STATE. THE EXECUTIVE SHOULD FORMULATE AND SUBMIT A COMPREHENSIVE BUDGET ACT TO THE GENERAL ASSEMBLY. THE ASSEMBLY, IN ITS WISDOM, MUST APPROVE OR MODIFY THE EXECUTIVE PROPOSAL.

I AM RECOMMENDING THAT HOUSE BILL NO. 231 BE ENACTED. THIS MEASURE WOULD PROVIDE FOR A REALIGNMENT OF THE FISCAL DUTIES ALREADY ASSIGNED TO THE EXECUTIVE BRANCH IN ORDER TO FACILITATE THE PERFORMANCE OF THESE DUTIES. HOUSE BILL NO. 231 WOULD PROVIDE FOR A FULL-TIME FISCAL OFFICER, APPOINTED BY THE GOVERNOR AND CONFIRMED BY THE SENATE, TO REPLACE THE BUDGET COMMISSION. THIS FISCAL OFFICER WOULD HAVE THE BUDGET PREPARATION AND EXPENDITURE CONTROL DUTIES OF THE PRESENT BUDGET COMMISSION, AND THE "PRE-AUDIT" DUTIES OF THE AUDITOR. THE STATE AUDITOR WOULD BE ASSIGNED THE "POST-AUDIT" DUTIES NOW VESTED IN THE BUDGET COMMISSION.

I AM CONVINCED THAT THIS IS THE EXTENT OF THE STATUTORY CHANGES NEEDED AT THIS TIME TO MODERNIZE OUR FISCAL OPERATION. THERE ARE, HOWEVER, THREE OTHER IMPORTANT IMPROVEMENTS WE ARE ALREADY PURSUING.

1. FOR YEARS WE HAVE BEEN SAVING THE TAXPAYERS OF THE STATE MONEY BY CONSOLIDATING THE HEATING FUEL REQUIREMENTS OF THE STATE AGENCIES AND RECEIVING BIDS THROUGH THE BUDGET COMMISSION. I HAVE NOW APPOINTED A COMMITTEE FROM THE STATE COUNCIL OF PRESIDENTS AND EXECUTIVES TO INVESTIGATE AND PLAN A VOLUNTARY SYSTEM WHEREBY THE AGENCIES, THROUGH A SIMILAR ARRANGEMENT, CAN EFFECT THE BULK PURCHASING OF CERTAIN OTHER SERVICES, SUPPLIES AND EQUIPMENT. SUCH A PROGRAM WILL AVOID THE DISADVANTAGE OF CREATING ANOTHER NEW AGENCY AND INCREASING ADMINISTRATIVE OVERHEAD, WHILE AT THE SAME TIME IT WILL SECURE THE SAVINGS OF BULK PURCHASING FOR THE TAXPAYERS.

2. OVER THE YEARS THE STATE HIGHWAY DEPARTMENT HAS CARRIED AS "ACCOUNTS RECEIVABLE," THE MONIES WHICH IT EXPECTED TO COLLECT AS FEDERAL AID ON CERTAIN HIGHWAY PROJECTS. DURING THESE YEARS, UNDER THE PREVIOUS ADMINISTRATION, THIS ACCOUNT WITH SOME ITEMS OVER FIVE YEARS OLD, HAS GROWN TO THE SUM OF 3 1/4 MILLION DOLLARS. AS A PRACTICAL MATTER, IT IS QUITE UNLIKELY THAT DELAWARE WILL BE ABLE TO COLLECT THIS FULL AMOUNT.

DURING JANUARY 1962, OUR PRESENT HIGHWAY DEPARTMENT WAS INFORMED BY THE FEDERAL BUREAU OF PUBLIC ROADS THAT ON SOME OF THE OLDER PROJECTS, THEY WOULD DISALLOW \$417,000 OF THE TOTAL RECEIVABLES, AMOUNTING TO \$531,000, AND PAY DELAWARE THE BALANCE OF \$114,000. THIS IS ROUGHLY 21 1/2 CENTS ON THE

DOLLAR. WE HAVE BEEN GIVEN 90 DAYS TO APPEAL THIS DECISION, AND IT IS HOPED THAT WE WILL BE ABLE TO OBTAIN A MORE FAVORABLE SETTLEMENT. IN THE EVENT THAT ALL OF THE 3 1/4 MILLION DOLLAR RECEIVABLES ARE COLLECTED ON THIS SAME BASIS, DELAWARE WOULD FAIL TO RECEIVE ABOUT 2 1/2 MILLION DOLLARS ON THESE OLD PROJECTS. IT WOULD THEN BE NECESSARY TO APPROPRIATE A SIMILAR SUM TO THE HIGHWAY DEPARTMENT SO THAT THEY WOULD BE ABLE TO CARRY OUT THE TERMS OF THE ROAD PROJECT RESOLUTIONS OF THE BOND ISSUES OF 1959 AND 1961.

THIS PROJECTED 2 1/2 MILLION DOLLARS IN FEDERAL MATCHING FUNDS WILL NOT BE LOST TO OUR STATE, BUT IT WILL BE AVAILABLE TO US TO BE MATCHED FOR FUTURE PROJECTS. IT IS THE DETERMINED INTENTION OF THIS ADMINISTRATION TO CAREFULLY OVERSEE THIS OPERATION TO ASSURE THAT FUTURE ADMINISTRATIONS WILL NOT BE HAUNTED, AS WE HAVE BEEN, BY WHAT OUR PREDECESSORS FAILED TO DO.

3. IT IS MY OPINION THAT THE BEST INTERESTS OF THE STATE REQUIRE THE CENTRALIZATION OF RECORD KEEPING AND FISCAL CONTROL. BASIC RECORD KEEPING UNDER A CENTRAL AUTHORITY SHOULD, IN NO WAY, INTERFERE WITH THE AGENCIES' MANAGEMENT AUTHORITY; IT SHOULD PROMOTE GREATER EFFICIENCY AND ECONOMY OF OPERATION. THIS PRINCIPLE IS APPLICABLE TO ALL DEPARTMENTS AND AGENCIES OF THE STATE. TO FACILITATE THE ADOPTION OF A SOUND, INTEGRATED ACCOUNTING SYSTEM AFFECTING ALL DEPARTMENTS

AND AGENCIES, WE ARE PLANNING, WITH THE FUNDS MADE AVAILABLE BY THE GENERAL ASSEMBLY FOR THIS PURPOSE, TO RETAIN AN OUT-
STANDING, INDEPENDENT ACCOUNTING FIRM WHICH IS EXPERIENCED IN SUCCESSFULLY SOLVING THE UNIQUE PROBLEMS APPLICABLE TO MUNICIPAL AND STATE ACCOUNTING.

CONSOLIDATION OF AGENCIES

HISTORICALLY, AS OUR SOCIETY HAS GROWN MORE COMPLEX AND OUR NEEDS FOR GOVERNMENT SERVICE HAS EXPANDED, WE HAVE CREATED ADDITIONAL COMMISSIONS TO CARE FOR THESE SPECIAL PROBLEMS. AT THE SAME TIME WE MUST FIGHT THE CONSTANT BATTLE TO ELIMINATE AGENCIES NO LONGER NEEDED, AND TO CONSOLIDATE THOSE SMALLER AGENCIES WITH SIMILAR OR OVERLAPPING JURISDICTIONS.

AT THE PRESENT TIME WE HAVE A NUMBER OF AGENCIES WITH DUTIES CLOSELY ASSOCIATED WITH THE PUBLIC ARCHIVES COMMISSION. IT IS MY INTENTION TO RECOMMEND LEGISLATION TO THIS SESSION TO CONSOLIDATE THESE AGENCIES. FURTHER, I WILL BE STUDYING THE POSSIBILITY OF CONSOLIDATING THE FUNCTIONS OF PARKS AND RECREATIONAL AREAS, NOW SCATTERED THROUGHOUT OUR GOVERNMENTAL STRUCTURE, UNDER THE AUTHORITY OF A SINGLE AGENCY.

STATE EMPLOYEES

VIRTUALLY EVERY PROGRAM OF SERVICE FOR THE CITIZENS OF OUR STATE REQUIRES MUCH MORE THAN GOOD INTENTIONS AND LEGISLATIVE AUTHORIZATION. A PROGRAM OF "PROGRESS FOR PEOPLE" IS ORGANIZED AND CARRIED OUT BY PEOPLE. THE STATE OF DELAWARE MUST CONTINUE TO ATTRACT THE MOST COMPETENT AND BEST QUALIFIED PERSONS TO IMPLEMENT OUR PROGRAM.

IN ORDER TO EXTEND AND ENCOURAGE CAREER EMPLOYMENT IN OUR STATE GOVERNMENT, I STRONGLY RECOMMEND THE ENACTMENT OF A STATEWIDE MERIT SYSTEM. ALTHOUGH HOUSE BILL NO. 240 IS GENERALLY ACCEPTABLE, I WILL APPROVE ANY MEASURE WHICH PROVIDES FOR INITIAL EMPLOYMENT AND PROMOTION BASED UPON EXPERIENCE AND SATISFACTORY PERFORMANCE ON QUALIFYING EXAMINATIONS, ESTABLISHES JOB CLASSIFICATIONS AND UNIFORM SALARIES AND WORKING CONDITIONS, AND PERMITS STATE EMPLOYEES THE REASONABLE POLITICAL ACTIVITIES TO WHICH ALL DELAWARE CITIZENS ARE ENTITLED.

BECAUSE OF THE URGENT NEED FOR IMMEDIATE IMPROVEMENT IN THE LONG NEGLECTED AREA OF UNIFORM PERSONNEL POLICIES, I HAVE ALREADY REQUESTED A COMMITTEE OF THE STATE COUNCIL OF PRESIDENTS AND EXECUTIVES TO CONDUCT A STUDY OF THIS PROBLEM AND MAKE RECOMMENDATIONS.

SINCE 1949, THE BUSINESS OF STATE GOVERNMENT HAS MORE THAN TREBLED, AND THE COST OF LIVING HAS INCREASED APPRECIABLY.

ELECTED AND APPOINTED OFFICERS, SUCH AS THE STATE AUDITOR, THE STATE TREASURER, THE STATE INSURANCE COMMISSIONER, THE STATE TAX COMMISSIONER, THEIR DEPUTIES, THE CHIEF BUDGET ACCOUNTANT, THE DIRECTOR OF THE LEGISLATIVE REFERENCE BUREAU AND THE SECRETARY OF STATE, ARE NOW RECEIVING BETWEEN \$5,000 AND \$8,000 PER YEAR, THE SAME SALARIES WHICH WERE AUTHORIZED IN 1949.

I DO NOT THINK THAT THE STATE SHOULD BE A RECIPIENT OF THEIR CHARITY, AND IN THE INTEREST OF ENCOURAGING WELL QUALIFIED PUBLIC SERVANTS TO CONTINUE TO SEEK OFFICE IN DELAWARE, I RECOMMEND THE IMMEDIATE PASSAGE OF SENATE BILL NO. 142. THIS MEASURE, PASSED IN THE SENATE AND NOW AWAITING HOUSE ACTION, WOULD INCREASE THESE SALARIES BY 50 PER CENT.

SUMMARY

TODAY, I HAVE TRIED TO SPELL OUT IN DETAIL WHAT WE HAVE ACCOMPLISHED TOGETHER IN THE BRIEF SPAN OF ONE YEAR. BY LOOKING BACK ON THESE ACCOMPLISHMENTS WE CAN REAFFIRM OUR CONFIDENCE THAT THIS PROGRAM OF "PROGRESS FOR PEOPLE" CAN ALSO BECOME A REALITY. OUR BLUEPRINT FOR THE FUTURE MUST MEET HUMAN NEEDS IN EVERY WAY -- EDUCATION, RE-TRAINING, REHABILITATION AND PLANNING.

WITH THIS BLUEPRINT TO GUIDE US, WE CAN BUILD WITHIN DELAWARE A COMPLETE SOCIETY OF FIRST-CLASS CITIZENS, LOYAL TO THE TRADITIONS OF DELAWARE AND THE UNITED STATES, WITH A FIRM AND UNSHAKEN FAITH IN THE AMERICAN WAY OF LIFE.

LET US PRAY FOR GOD'S BLESSING ON OUR ENDEAVORS TO MAKE PROGRESS FOR HIS PEOPLE!



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SUMMARY

TODAY, I HAVE THE PLEASURE TO SPEAK OUT IN DETAIL WHAT WE HAVE
 ACCOMPLISHED TOGETHER IN THE BRIEF SPAN OF ONE YEAR. BY
 LOOKING BACK ON THESE ACCOMPLISHMENTS WE CAN REALIZE
 OUR COMMITMENT THAT THIS PROGRAM OF "PROGRESS FOR PEOPLE"
 CAN ALSO GROW AND REAP. OUR REPUTATION FOR THE FUTURE
 MUST BE THUSLY KEPT IN EVERY WAY -- EDUCATION, RE-TRAINING,
 REHABILITATION AND PLANNING.
 WITH THIS SENSITIVITY TO OURSELVES, WE CAN BUILD WITHIN OURSELVES
 A COMPLETE SENSE OF RIGHT-CLASS CITIZENSHIP. LET US
 THE THOUGHTFUL, INCLUSIVE AND THE JUSTLY STATED, WITH A
 TRUE AND GENUINE FAITH IN THE AMERICAN WAY OF LIFE.
 LET US TRY FOR GOOD WILLINGNESS ON OUR BEHAVIOR TO MAKE
 PROGRESS FOR ALL PEOPLE!

